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Message Text

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43
ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOTE-00 INR-11 NSAE-00 RSC-01 FAA-00 L-03 SS-20 NSC-07

PA-04 PRS-01 USIA-15 DRC-01 /095 W
---------- 019456
R 220725Z AUG 74
FM AMEMBASSY JAKARTA
TO SECSTATE WASHDC 4016
INFO AMCONSUL MEDAN
AMCONSUL SURABAYA

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E.O. 11652: N/A
TAGS: ETRN, ID
SUBJ: CIVAIR: TRANSPORTATION MINISTER SIGNALS
DESIRE FOR CONSULTATIONS UNDER
AVIATION BILATERAL

REF: JAKARTA 10206

1. SUMMARY AND ACTION REQUESTED: WOULD APPRECIATE DEPARTMENT'S GUIDANCE FOR OUR FURTHER INQUIRIES REGARDING SUBJECT INITIATIVE.

2. AMBASSADOR ON AUGUST 20 RECEIVED LETTER DATED AUGUST 15 FROM COMMUNICATIONS MINISTER EMIL SALIM, CONTENT PARAPHRASED BELOW:

WE RECENTLY RECEIVED PAA REQUEST TO OPEN SCHEDULED SAN FRANCISCO/LOS ANGELES - JAKARTA FREIGHT SERVICE WITH BOEING 707. THIS WOULD BE ADDITIONAL TO EXISTING SERVICE (SUMMARIZED IN THE LETTER). INDONESIAN CARRIER ON OTHER HAND OPERATES NO SERVICE TO U.S.

WE NEED "IMPORVE OUR RELATIONSHIP TO MUCH HEALTHIER
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POSITION. MAY I THEREFORE ASK YOUR COOPERATION FOR

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FOLLOWING STEPS:"

I. MAINTAIN STATUS QUO - E.G., NO ADDITIONAL PAA FLIGHTS, EITHER PASSENGER OR MAIL.

II. BOTH GOVERNMENTS REQUEST DESIGNATED CARRIERS TO DISCUSS "INTERLINE ARRANGEMENT"

III. " THIS DISCUSSION TO BE FINALIZED IN A CONSULTATION BETWEEN THE TWO GOVERNMENTS WITHIN 3 MONTHS.

"OUR GOAL A HEALTHY RELATIONSHIP BETWEEN OUR TWO NATIONS BASED ON MUTUAL BENEFIT IN CIVIL AVIATION." END PARAPHRASE.

COPY THIS LETTER BEING POUCHED EB/TT/OA.

3. PAA LOCAL OFFICE HAS FURNISHED COPY OF ITS LETTER DATED 25 JULY TO DIRGEN AIR COMMUNICATIONS STATING INTENTION TO LAUNCH NEW ONCE-WEEKLY FREIGHT SERVICE SAN FRANCISCO/L.A/TOKYO/SINGAPORE/JAKARTA/SINGAPORE/ OSAKA/TOKYO/SAN FRANCISCO/L.A./NEW YORK WITH EFFECT 1 OCTOBER. COPY BEING FORWARDED EB/TT/OA. PAA HAS NOT RECEIVED AN ANSWER TO THIS LETTER, THOUGH LOCAL REPRESEN- TATIVE (JOHNSON) REPORTS HE HAD RECEIVED FAVORABLE INITIAL REACTION FROM DIRGEN. JOHNSON HAD NOT PRESSED THE MATTER, PARTLY BECAUSE CHAOTIC CARGO HANDLING CONDITIONS AT HALIM INTERNATIONAL AIRPORT LIKELY PRECLUDE INITIATING SUCH A VENTURE ON SUCCESSFUL FOOTING FOR SOME TIME.

4. NEEDLESS TO SAY THE REFERENCE TO CONSULTATIONS WITHIN THREE MONTHS, IF MEANT IN EXACTLY THAT SENSE, SEEMS THE POINT OF MINISTER'S MESSAGE. AS DEPARTMENT AWARE, HE HAS BEEN CASTING ABOUT FOR MEANS OF EXACTING NEW CONCESSIONS FROM FOREIGN CARRIERS AS PRICE THEIR CONTINUED ACCESS TO INDONESIA, AND BALI IN PARTICULAR -- CONCESSIONS WITH BOLSTERING OF GARUDA COMPETITIVE POSITION AS THEIR OBJECTIVE. WE SPECULATE THAT "INTERLINE ARRANGEMENT" HE HAS IN MIND MAY IN REALITY BE POOLING OR SOMETHING AKIN
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TO IT. IN CONNECTION WITH MINISTER'S POINT THAT GARUDA OPERATES "NO SINGLE FLIGHT TO U.S.," A SITUATION IN WHICH MINISTER HAS PERCEIVED UNREALIZED OPPORTUNITIES TO PRESSURE PAA, NOTE THAT GARUDA IS APPLYING FOR PER MISSION TO OPERATE WEEKLY CHARTER SERVICE TO GUAM (REF).

5. HOPE TO DEVELOP ADDITIONAL INFORMATION RE GOI/ GARUDA INTENTIONS UPON RETURN DIRECTOR OF AIR TRAFFIC

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RISAKOTTA NEXT WEEK FROM TRIP ABROAD.

6. ACTION REQUESTED: FOR OUR BACKGROUND, WOULD APPRECIATE DEPARTMENT'S EARLY ADVICE AS TO:

A) WHETHER USG WOULD HAVE ANY LEGAL AUTHORITY TO RESTRAIN PAA FROM OPERATING PROPOSED SERVICE IF PRESSED TO DO SO BY GOI.

B) WHETHER, AS IT APPEARS, PROPOSED SERVICE CONSISTENT WITH BILATERAL;

C) WHAT WE CAN TELL INDONESIANS ABOUT FORMS OF POOLING AND RELATED ARRANGEMENTS ACCEPTABLE TO USG.
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Automatic Decaptioning: X
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Draft Date: 22 AUG 1974
Decaption Date: 01 JAN 1960
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Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
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To: STATE
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